

Christopher Karnes, Chair Anthony Steele, Vice-Chair Morgan Dorner Robb Krehbiel Brett Marlo Matthew Martenson Jordan Rash Sandesh Sadalge Brett Santhuff

#### PRESENTATION(S)

#### Meeting on January 17, 2024

	Agenda Item(s)	<u>Page</u>
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## Affordable Housing

Home In Tacoma Project
Planning Commission

January 17, 2024







### Revised project schedule

### July to Dec 2023



- Develop full package
- **EIS Consultation**

#### **PRIOR WORK**

- HIT 1 policy direction
- HIT 2 Round 1 & 2 engagement
- 2023 legislative direction
- Frequent Council guidance

### Jan to April 2024



- **Planning Commission Public Hearing**
- Release Draft EIS
- **Planning Commission** recommendation

### May to July 2024

- City Council review
- Release Final EIS
- Council Public Hearing
- Council action

#### Ongoing engagement throughout









### Agenda

#### **Objectives**

- Authorization to release for public review February 5 to Mar 8, 2024
- Set public hearing date Wednesday, 03/06
- Final changes to Package Landscaping Code, amenity space
- Input on engagement approach notice, info meetings, online platforms, key stakeholders

#### Provide awareness of

- Site Planning Exercise how do housing, access, utilities, trees, etc. fit?
- Draft EIS Initial Findings topics studied, likely impacts, mitigation actions





### What's in the public review package

- Summaries
- Zoning Code track changes edits
- Maps (interactive online versions)
- Draft EIS
- Technical memos (market analysis and bonuses, site planning exercise)



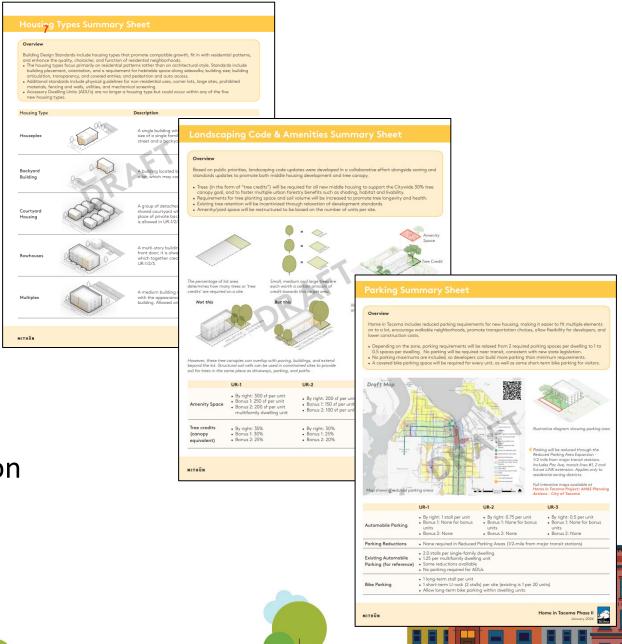






### Summaries

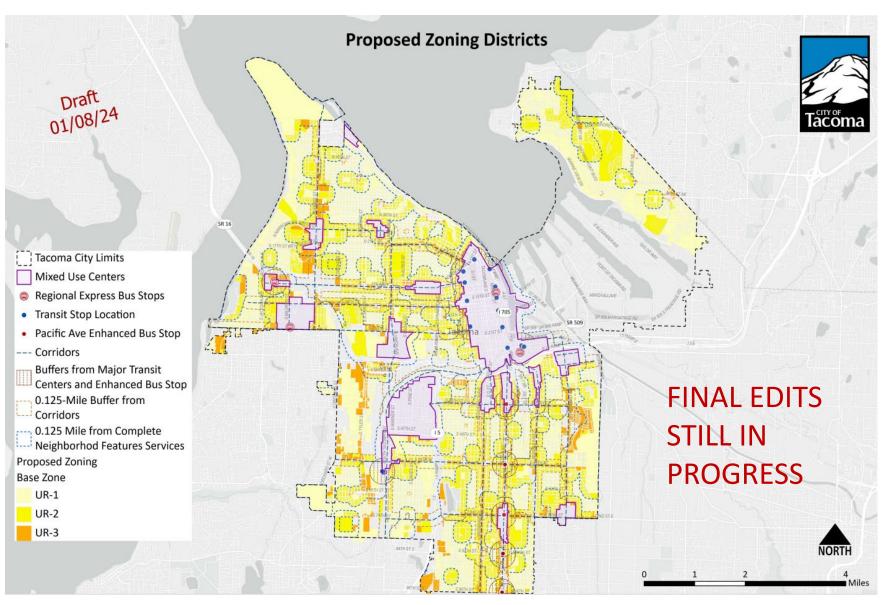
- Overview
- Summaries
  - Zoning
  - Housing types
  - Parking
  - Landscaping and amenity space
  - Unit Lot Subdivisions
  - Affordability and building retention







### Proposed "Urban Residential" Zones



### Follows Comp Plan, HIT 1 & HB 1110

- Low-scale Residential = UR-1 or UR-2
- Mid-scale Residential = UR-3

#### **UR-2** in more walkable areas

- 1/8-mile of "complete neighborhood features"
- 1/4-mile of "major transit stations" (per HB 1110)
- Existing PRD's (outside of Parks/Open Space designations)

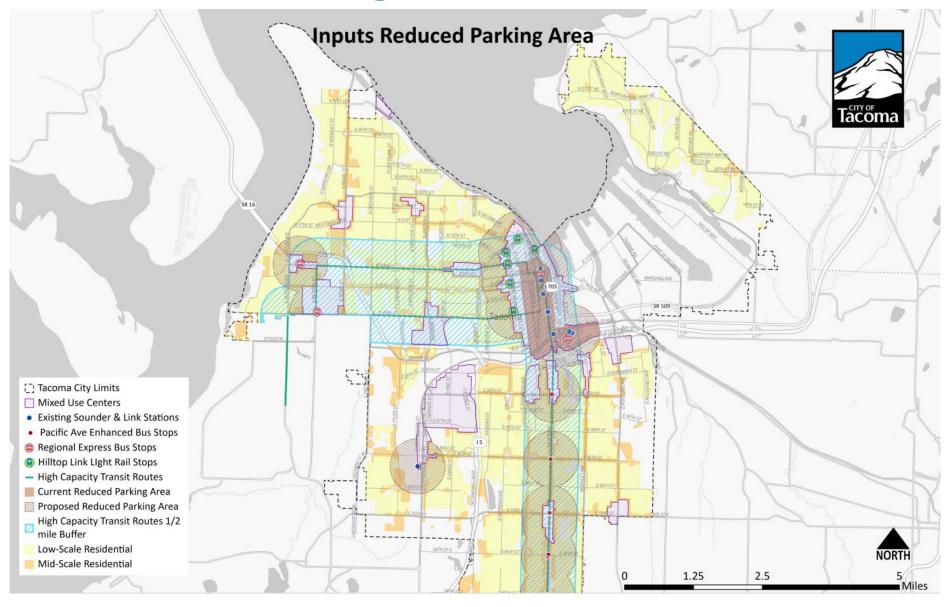
### Proposed UR Zones

- Baseline: Allowed "by right"
- Bonus 1: 2 units/20% affordable (70%-80% AMI rental, 100% AMI ownership) or, building retained with infill
- Bonus 2: Deeper affordability (60% AMI rental, 80% AMI ownership, all units for 50 years, no fee in lieu option), CUP required

	Urban Residential (UR-1)	Urban Residential (UR-2)	<b>Urban Residential (UR-3)</b>
Density	Baseline: 1/1500 sf (4 per lot) Bonus 1: 1/1000 sf (6 per lot) Bonus 2: 1/750 sf (8 per lot)	Baseline: 1/1000 sf (6 per lot) Bonus 1: 1/750 sf (8 per lot) Bonus 2: 1/500 sf (12 per lot)	Baseline: 1/750 sf (8 per lot) Bonus 1: 1/500 sf (12 per lot) Bonus 2: 1/375 sf (16 per lot)
FAR	Baseline 1-2 units: 0.6, 3+ units: 0.8 Bonus 1: 1.0 Bonus 2: 1.2	Baseline 1-2 units: 0.8, 3+ units: 1.0 Bonus 1: 1.2 Bonus 2: 1.6	Baseline 1-2 units: 1.0, 3+ units: 1.2 Bonus 1: 1.6 Bonus 2: 2.0
Height	Baseline: 35 ft (25 ft rear yard) Bonus 1: 35 ft rear yard Bonus 2: Same	Baseline: 35 ft (25 ft rear yard) Bonus 1: 35 ft rear yard Bonus 2: Same	Baseline: 35 ft Bonus 1: 45 ft (4 stories) Bonus 2: 45 ft (5 stories)
Parking	Baseline: 1 stall per dwelling Bonus 1: None for bonus units Bonus 2: None for project	Baseline: 0.75 per dwelling Bonus 1: None for bonus units Bonus 2: None for project	Baseline: 0.5 per dwelling Bonus 1: None for bonus units Bonus 2: None for project

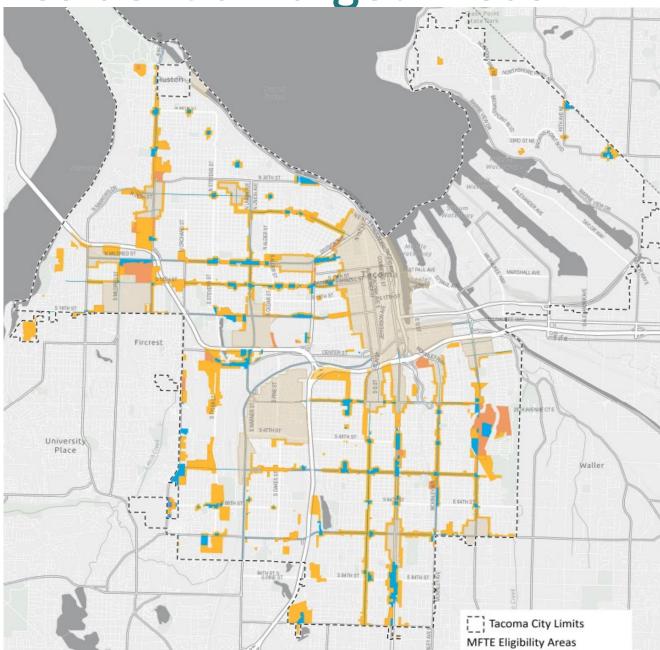
Density assumes a typical 6000 sf lot; 4 units + 2 bonus allowed on pre-existing lots

### Reduced Parking Areas



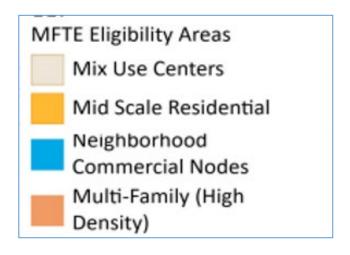
- No parking required (except accessible)
- ½-mile from major transit stations, transit routes #1, 2
- Applies only to UR Zones

Residential Target Areas



Authorizes use of Multifamily Tax Exemption Program (with affordability) in more areas

- Mixed-Use Centers
- Neighborhood Commercial Nodes
- Mid-scale Residential areas
- Multifamily High-density areas



### TMC Changes Guide

- 1.37 Transfer of Development Rights Program Administrative Code: *Minor change for consistency with UR zoning*
- 1.39 Affordable Housing Bonuses Administrative Code: *Updates affordability bonuses process and requirements*
- 13.01.010 Definitions: Adds and updates terms to address HIT package (middle housing, household, major transit, etc.)
- 13.04 Platting and Subdivisions: Adds Unit Lot Subdivision standards, removes Planned Residential Districts (PRDs)
- 13.05.010 Land Use Permits and Procedures: Updates CUPs removes Special Review District, Infill Pilot; updates Special Needs Housing, reuse of Historic Structures, Affordable Housing Bonus

#### *13.06 Zoning*

- 13.06.010 General Provisions: *Updates zoning map and general zoning standards*
- 13.06.020 Residential Districts: Replaces current zoning with proposed UR Districts and UR standards
- 13.06.030 Commercial Districts/13.06.040 Mixed-Use Centers/13.06.060 Industrial: *Consistency updates*
- 13.06.070 Overlay Districts: *Updates re: modifications to existing PRDs, Airport Compatibility District min. lot size*
- 13.06.080 Special Use Standards: *Updates for ADUs, residential businesses, short-term rentals, special needs housing; removes Cottage Housing*
- 13.06.090 Site Development Standards: *Updates landscaping, parking, pedestrian and bike, other standards*
- 13.06.100 Building Design Standards: Adds HIT middle housing standards, re-organizes other residential standards
- 13.12 Environmental Code: *Increases threshold for SEPA review; adds traffic, archaeologic and soils standards*
- 13.17 Residential Target Areas: Adds new areas to the RTA

### Site planning exercise

 Evaluates functionality and use of space under proposed housing standards

- Identifies
  - HIT package changes
  - Utilities and access standards updates
  - Topics for ongoing study
- Landscaping code final decisions (tree retention, fee in lieu)







Tacoma Housing

### Site planning exercise – does everything fit?

- Tested 6 scenarios (typical lots, upper end of density range)
- Integrated HIT package AND proposed access and utilities standards
- Consulted with Tacoma Permit **Advisory Group**

#### #1A Retain House + 3-Unit Backyard Building

#### **Building Data**

- UR-1, 6000 sf lot
- FAR: 0.8, BYB\* 3,000 GSF, 3 stories
- BYB unit size: 1,000 SF

#### Access & Parkina

- Alley-loaded
- 3 surface parking stalls
- In-unit bike parking

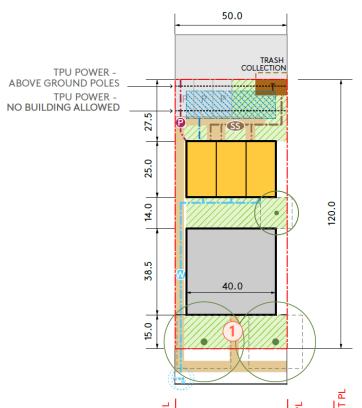
Note: \* BYB = Backyard Building

#### Amenity Space

- Ground level amenity space: 2,180 SF
- Amenity space min: 1,200

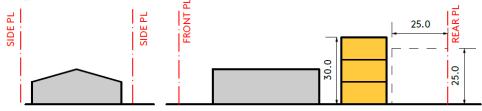
#### Tree Credits

- Tree credit shown: 2,200
- Tree credit min.: 2.100
- Can meet soil volume without SPS Greatest soil depth to meet volume requirements: 3.5

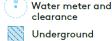


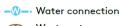
#### **EXAMPLE**

Typical for all existing house options: A typical walk to a front door makes soil volume, and therefore tree credits, difficult to achieve. Soil depth could be met by demolishing existing front walks and relocating them adjacent to houses in order for the two trees to share soil, but this is impractical. Instead, soil volume requirements should be relaxed to retain existing houses, or pervious pavement should be allowed to replace front walks.











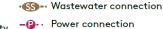
Tree (with clearance to building)



Driveway

Amenity space





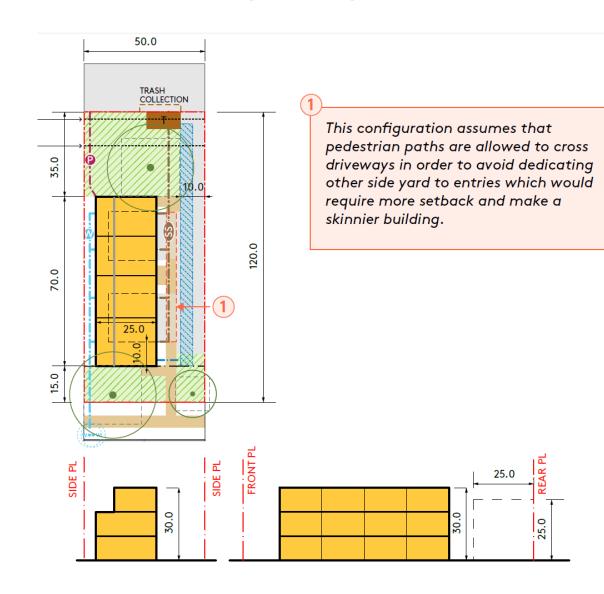
### Conclusions

## The package generally works, though it can be a tight fit

- Zoning and land use standards are close
- Utilities & access standards updates are critical
- Not every site can develop to max densities (due to site conditions like soils, trees, slopes, lack of infrastructure)

#### **EXAMPLE**

#### #2 4-Unit Houseplex (Deep Townhouses)

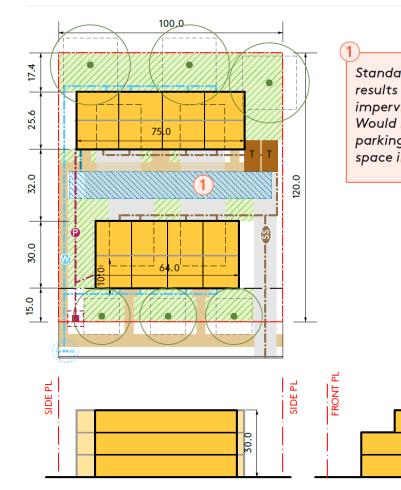


### Recommendations

- HIT package for bonus projects
  - Bonus projects already have density, FAR, parking and
  - Reduce required tree credits by 5% (ex., UR-1 35% becomes 30%)
  - Reduce required amenity space
- Utilities & access standards
  - Reduced requirements for parking, driveway, ped path dimensions
  - Shared utilities services allowed
- Future actions
  - Monitor outcomes
  - Study further standards changes

#### **EXAMPLE**

#### #5 4 Rowhouses with 4 Bo ("8-Pack")



### Required Tree Credits

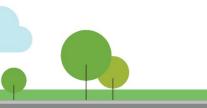
Urban Residential (UR-1) (Lowscale)	<b>Urban Residential (UR-2)</b> (Lowscale)	Urban Residential (UR-3) (Midscale)
Proposed Tree Credit	Proposed Tree Credit	Proposed Tree Credit
35% lot area	30% lot area	25% lot area

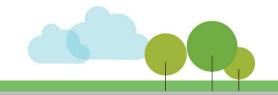
#### Proposed credits for small, medium and large trees\*:

200 credits for small trees, 500 credits for medium trees, 1,000 credits large trees

\*Note: additional credits provided for retained trees as an additional incentive to preserve existing trees

• Middle housing zones cover approximately 50% of the city's land area. Increasing the average tree canopy across these zones to approximately 32% is an important step in reaching the City's 30% tree canopy goal.









### In-Lieu Fees for Required Tree Credits

**Urban Residential (UR-1)** 

35% lot area

**Urban Residential (UR-2)** 

30% lot area

**Urban Residential (UR-3)** 

25% lot area

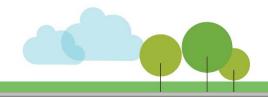
**Proposed Tree Credit Fee In-Lieu Requirements:** <u>Do we require a variance for sites that cannot comply with their onsite tree credit requirements?</u>

#### **Recommendation:**

- If required tree credits are not achievable on site, a hardship variance can be applied for. The applicant must:
  - Demonstrate infeasibility of planting trees;
  - Demonstrate comparable benefits to the extent feasible; and,
  - Pay in-lieu fee that is comparable to the cost for the City to purchase, plant, and maintain trees to offset the tree credits through planting elsewhere.

Fee in-lieu provides resources for new tree planting when on-site planting is not possible. The City is not currently responsible for trees in the right-of-way, so any tree planting by the City will need to be supported with policy and resourcing for this to be accomplished.









### Tree Retention Requirements

**Proposed Tree Retention Requirements:** Should canopy loss fees be assessed for trees above the required canopy?

#### Recommendation:

- Trees over 24" DBH cannot be removed, unless approved through a hardship variance.
- Trees 12" ≤ 24" DBH can only be removed if retention would limit by-right development. \*Canopy Loss Fee may be assessed.
- Trees 6" ≤ 12" DBH can be removed. \*Canopy Loss Fee may be assessed.
- Less than 6" DBH not regulated.

#### \*Canopy Loss Fee

Removal of trees greater than 6", if approved, may include a Canopy Loss Fee. The Canopy Loss Fee is determined by a cost per inch of Diameter at Breast Height (DBH) removed. The total DBH in inches of a removed tree is subtracted by the total caliper inches of replacement trees in the associated permit, to calculate the total inches to be mitigated by a canopy loss fee.

**Removed tree DBH (inches)** 

- Planted tree(s) caliper (inches)

= canopy loss (inches)

(Canopy loss) X (\$ per inch) = Total Canopy Loss Fee









### Seeking direction





### **Draft Environmental Impact Statement**

What's needed to support growth and address growth impacts?







### Draft Environmental Impact Statement

#### **Process**

- Determination of Significance/Scoping (late 2022-23)
- Analysis & SME input (through 2023)
- DEIS accompanies public review draft (Feb-Mar 2024)
- Final EIS supports Council action

#### Growth alternatives (to 2050)

- Vision 2050 regional growth targets
- Analyzed a range of growth in residential areas
  - Baseline: 3,840 new units
  - Lower growth: 25,660 new units
  - Higher growth: 53,620 new units







### Conclusions

#### HIT is a smart growth strategy with many benefits and EIS shows no significant adverse impacts

- Mechanisms exist to address impacts over time
- Proposal includes actions to address impacts

#### But we could do better/more (mitigation actions)

#### **EXAMPLES of Mitigation Actions**

- Plants & Animals: Proactive tree planting
- Water Resources: Critical Areas Code updates
- **Air Quality & GHG Emissions**: Construction & Demolition Building Code
- Land Use: Monitor pace of growth & reflect in capital investments
- **Housing:** *Implement Anti-Displacement Strategy*

- **Transportation**: Impact fees, Transportation Master Plan update
- **Public Services and Utilities**: *System development charges*
- Parks & Recreation: Pedestrian safety investments
- **Historic, Cultural & Archaeological**: *Update Historic District standards*

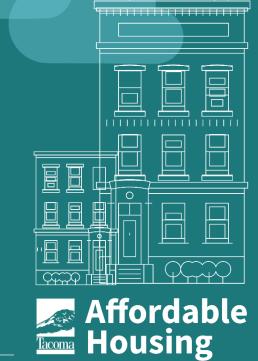


### Engagement

• Seeking broad, equitable and effective public engagement







## Upcoming Engagement

Efforts to inform public on the HIT package and encourage comments

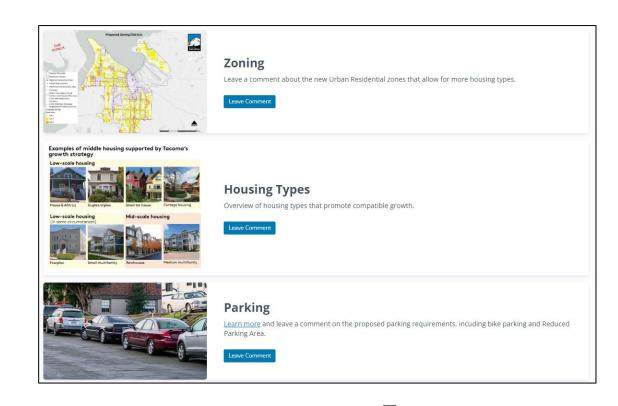






### **Informing Community**

- Online
  - City of Tacoma website
  - Social PinPoint- engagement forum captures comments by topic
- Full code online
- Environmental Impact Statement
- Interactive map comments
- One Page Summary Documents









### **Event Schedule**

- Tuesday, February 20, 6-7:30 p.m. on Zoom
- Thursday, February 22, 6-7:30 p.m. at Bates Technical College South Campus, 2201 S. 78th St.
- Wednesday, February 28, 6-7:30 p.m. at University of Puget Sound Upper Marshall Hall, 1500 N. Warner St.
- Saturday, March 2, 2-4 p.m. at Eastside Community Center Social Hall, 1721 E 56th St.

#### Home in Tacoma give your thoughts on housing growth! There are many ways to comment lome In Tacoma is changing residential zoning city-Through 2023, the city worked with the community Attend an event to learn more! nd listening to residents and have a draft package Tuesday, February 20th 6:00-7:30 PM on ZOOM Thursday, February 22nd 6:00-7:30PM @ Bates Technical College South Campus, 2201 S. 78th St. Wednesday, February 28th 6:00-7:30PM @ University of Puget Sound Upper Marshall Hall, 1500 N. Warner St. Saturday, March 2nd 2:00-4:00PM @ Eastside Homeownership opportunities Community Center Social Hall, 1721 E 56th St.

Mailer coming soon!

#### **Additional Outreach**

- Community presentations- Neighborhood Councils, Commissions, Community groups
- Event Tabling- MLK day, Lincoln Lunar New Year, Tet Festival
- Language access- Language/Cultural Ambassadors at March 2nd event, materials in top languages
- Housing Equity Champions- engaged throughout





### Seeking direction

#### **Objectives**

- Authorization to release for public review February 5 to Mar 8, 2024
- Set public hearing date Wednesday, 03/06
- Final changes to Package Landscaping Code, amenity space, other?
- Input on engagement approach



### **AGENDA**

#### Purpose: Review Staff recommendation and prioritize scope elements

- 1. Review Planning Framework
- 2. General Scope Categories
- 3. Existing Scope Commitments
- 4. Discussion: Prioritize "Wish List" Elements





2024 Comp Plan Update

### REGIONAL PLANNING FRAMEWORK

#### STATE OF WASHINGTON

Growth Management Act
Shoreline Management Act

PUGET SOUND REGIONAL COUNCIL Vision 2050

#### **PUYALLUP TRIBE**

Treaty of Medicine Creek

Land Claims Settlement Agreement

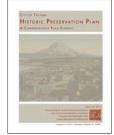
PIERCE COUNTY
Countywide Planning Policies

SPECIAL PURPOSE DISTRICTS

## One Tacoma Comprehensive Plan











2024 Comp Plan Update



# ENGAGEMENT AND COMMUNICATIONS - 30%

- Public Hearing and Notice
- Comment summaries, documentation and responses
- Workshops
- Meeting materials
- Surveys
- CBO engagement
- Other engagement strategies



### PLAN UPDATE AND PRODUCTION — 40%

#### **Each element should address:**

- Tribal Coordination
- Equity
- Climate
- Health
- Tie-in to Tacoma 2035



#### Tasks:

- Project Management
- Plan production and graphic design
- Mandatory Plan Elements
- Element Updates
  - Internal, Public, Final Drafts
- Environmental Review
- Legislative Process
- Certification and submittal checklists



Tacoma

2024 Comp Plan Update

## ONGOING PLANNING COMMITMENTS

- Home in Tacoma
- Picture Pac Ave
- Tideflats Subarea Plan
- Urban Design Program
- Health Impact Assessments
- Neighborhood Planning
- Manitou Annexation
- Moratoria



## PROJECTS OUTSIDE SCOPE DISCUSSION

- Economic Green Zone
- Portland Ave Corridor Plan
- S 19th Street Corridor Plan



### **EXISTING SCOPE COMMITMENTS**

- Mandatory planning elements from GMA and Vision 2050
- Tacoma 2025 Update Coordination and improve tie-in
- Puyallup Tribe Plan Coordination
- Equity Assessment
- Health in all Policy Review
- 15 Minute Neighborhood Integration and Performance Measures
- Measurable Goals and Priority Actions for each Element

- Integrate Neighborhood
   Planning and Urban Design
   Programs into Comprehensive
   Plan
- Historic Preservation Program
- Open Space Corridors/Critical Areas
- SEPA Review





2024 Comp Plan Update

## "WISH LIST"





ELEMENT	CORRESPONDING IMPLEMENTATION PRIORITIES
Urban Form	Zoning and Development Regulation Updates
	Explore financial incentives and tools that could be effectively utilized to stimulate private investment in the mixed-use centers
Design + Development	Develop a design manual and an approach to conducting design review for public projects and development citywide, but with an emphasis on designated mixed-use centers
Environment +	Develop an Environmental Action Plan
Watershed Health	Conduct a Climate Risk Assessment
	Conduct a watershed assessment to prioritize wastewater and stormwater projects/programs
	Update development regulations for steep slopes and geologically hazardous areas, and site development standards for Open Space Corridors
Housing	Evaluate the City's bonus programs, prioritize incentives, and focus objectives
Economic	Complete the Tacoma Mall Subarea Plan
Development	Conduct a subarea planning effort for the Port of Tacoma Manufacturing and Industrial Center
	Periodically review and update the City's Economic Development Framework and Strategy
Transportation	Explore development of a transportation impact fee
Master Plan	Conduct modal conflict and corridor design studies
	Identify and evaluate street system missing links
Parks + Recreation	Develop a strategy for addressing any current deficiencies in levels of service and identify opportunities to provide new park and recreation opportunities within designated Mixed-Use Centers
Public Facilities	Update the Capital Facilities Program and level of service standards
+ Services	Explore funding for joint planning for the City's Urban Growth Areas with Pierce County and adjacent jurisdictions
	Evaluate and implement appropriate recommendations from the JLUS for airport compatibility
Engagement, Administration + Implementation	Perform an opportunity and equity analysis





## EVALUATION CRITERIA

Who **sponsored** the topic?

Has the project been previously deferred?

What is the estimated **level of effort?** 

What is the **geographic area** for the project?

How well does the project support key goals: Climate, Affordability, Health/Equity.

### POTENTIAL SCOPE ELEMENTS - DISCUSSION

- ☐ Health Impact Assessment
- √ Freeway Buffer Zone
- □ Pre-annexation Planning
- □ Downtown Plan Update/Integration
- □Climate Element
- □ Commercial Zoning Update
- √ Green Economy Integration
- ☐ Mixed Use Centers Update
- □ Park and Recreation Zoning
- Major Institutional Campus Zoning

Which of these elements do you think is most important for community?





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### POTENTIAL SCOPE ELEMENTS - DISCUSSION

- ☐ Health Impact Assessment
- √ Freeway Buffer Zone
- □ Pre-annexation Planning
- □ Downtown Plan Update/Integration
- □Climate Element
- □ Commercial Zoning Update
- √ Green Economy Integration
- ☐ Mixed Use Centers Update
- ☐ Park and Recreation Zoning
- Major Institutional Campus Zoning

How would you rank your top three priorities?





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### IMMEDIATE NEXT STEPS

- February 14: IPS Discussion of Scope and Budget
- February 21: PC Discussion of Engagement Strategy
- Upcoming South Tacoma Meetings:
  - January 25 STAR Center, 5:30-7:30
  - February 29 Virtual, 5:30-7:00
  - March 21 STAR Center, 5:30-7:30



